Keeping First Nations children at home: A few Federal policy changes could make a big difference

Fred Wien, Cindy Blackstock, John Loxley et Nico Trocmé

Volume 3, numéro 1, 2007

URI : https://id.erudit.org/iderudit/1069523ar
DOI : https://doi.org/10.7202/1069523ar

Résumé de l'article

Jordan's case illustrates one of several areas where the formulation of better federal child and family service funding policy for First Nations children and young people, could go a long way toward improving the lives of First Nation children on reserve.

Citer cet article

Keeping First Nations children at home: 
A few Federal policy changes could make a big difference

Fred Wien, Cindy Blackstock, John Loxley and Nico Trocmè

Abstract
Jordan’s case illustrates one of several areas where the formulation of better federal child and family service funding policy for First Nations children and young people, could go a long way toward improving the lives of First Nation children on reserve.

This paper summarizes the results of a comprehensive and multi-disciplinary review of Canada’s funding policy for First Nations child and family service delivery on reserve which was conducted by the First Nations Child and Family Caring Society of Canada in 2005. The resulting reports Wen:de: We are Coming to the Light of Day (Blackstock, Loxley & Wien, 2005) and Wen:de the Journey Continues (Loxley, DeRiviere, Prakash et. al., 2005) provide a comprehensive set of evidence based recommendations for reforms to the existing federal funding methodology. This article highlights some of the problems with the formula and presents some of the policy solutions that could redress the significant shortcomings in the current funding methodology and by extension make a marked improvement in the safety and well being of First Nations children and their families.

When the 2003 Canadian Incidence Study of Reported Child Abuse and Neglect (Trocmè, N., Fallon, B., MacLaurin, B., Daciuk, J., Felstiner, C., Black, T. et al., 2005) was released recently, the results revealed two important distinctions. Firstly, the proportion of on-reserve First Nation children 0-18 years of age who have been investigated for alleged maltreatment is significantly higher than is the case for Canadian children (Trocmè, Fallon, MacLaurin, B., et al. 2005). Secondly, the reasons why First Nation children come to the attention of child welfare personnel are also different. By far the most important reason is physical neglect, which means that in many cases their parents are unable to care for the child because...
First, key components of the formula have not been adjusted for increases in the cost of living for the past 10 years (Blackstock, Loxley & Wien, 2005; Loxley, DeRiviere, Prakash, et al. 2005). The overall impact of the lack of inflation adjustment is that agencies have 21 million dollars less per year to spend in purchasing power today than in 1995. This inflation shortfall affects the amount available for core agency operations, such costs as the salary and benefits for an executive director, a financial officer and board meetings. It also affects the dollar allocation for each child in the 0-18 year population, out of which come the costs for social workers, supervisors, contracted services, travel and so forth (Loxley, DeRiviere, Prakash, et al. 2005).

Secondly, the formula provides very limited funds for family counseling and other community-based services (McDonald & Ladd, 2000; Blackstock, Loxley & Wien, 2005; Loxley, DeRiviere, Prakash, et al. 2005). Once a child is taken into care, all allowable placement-based costs are automatically reimbursed to the agency. However, the formula does not reimburse costs or provide resources related to work that would strengthen the family so that the child could safely continue to live at home, or that would reintegrate a child in care with their family of origin. As a result of this incentive structure, plus the physical neglect factors mentioned above, the number of children being taken into care on reserve in recent years has been increasing at the rate of 11 per cent each year (Blackstock, Loxley & Wien, 2005).

The agencies have creative measures that they could take to address this situation, including working with other social service agencies within their communities, but their hands are tied and their frustration level is mounting (Shangreaux, 2004).
The results of these deficiencies in the formula also have negative impacts for the Department of Indian Affairs since the department has to find the extra funds for an ever increasing child maintenance budget as the number of children in care continues to rise (Blackstock, Loxley & Wien, 2005). We know from the experience of West Region Child and Family Services in Manitoba that agencies that are able to invest in preventive and least disruptive measures are agencies able to move to a point, within 5 to 7 years, where their case load levels off despite increases in the size of their child population aged 0 to 18 years (Blackstock, Loxley, & Wien, 2005). We also know from a cost-benefit analysis of specific programs, such as those that emphasize employment preparation or addictions prevention, that the net savings from this approach are substantial – not only in reduced maintenance costs for children in care but also in reduced costs arising from unemployment, social assistance, remedial education and the like (Loxley, DeRiviere, Prakash et al., 2005). We recommend that governments adopt what we call Jordan’s Principle, to the effect that the government department (provincial or federal) that first receives a request for payment of services for a First Nation child which would normally be available to non-Aboriginal children provides the service without delay or disruption. Issues of jurisdiction can be sorted out at a later date through the use of appropriate dispute resolution mechanisms (Lavallee, 2005; MacDonald & Walman, 2005).

Finally, it is clear that most First Nations child and family service agencies have not had the resources to establish an effective management information system by which they can track child welfare cases and related costs (Loo, 2005). Indeed, some still rely primarily on pen and paper, at great cost to their efficiency and knowledge base. With a better management information system, they could not only exchange quantitative information within and between agencies but they could also undertake the research that would inform them about the effectiveness of their programs and contribute to their strategic planning (Blackstock, Loxley & Wien, 2005).

First Nation child welfare agencies have shown that they are much better than provincial agencies in finding ways to care for children in need within their own communities, and in providing services that are culturally
appropriate. It is time to give First Nation child welfare agencies the flexibility and resources they need to do the job (Blackstock, Loxley & Wien, 2005).

Bios

Drs. Wien, Loxley and Trocmè are faculty at Dalhousie, Manitoba and McGill Universities respectively. Dr. Trocmè is also the principal investigator for the Canadian Incidence Study of Reported Child Abuse and Neglect. Cindy Blackstock is the Executive Director of the First Nations Child and Family Caring Society of Canada.

References


